

Message Text

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PAGE 01 STATE 247229 TOSEC 110032
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

66011

DRAFTED BY:NEA:AKKORKY

APPROVED BY:NEA:AKKORKY

S/S-O:SRPVALERGA

-----007442 281827Z /42

O 281757Z SEP 78 ZFF6

FM SECSTATE WASHDC

INFO RUEHDT/USDEL SECRETARY IMMEDIATE 0000

AMCONSUL JERUSALEM IMMEDIATE

C O N F I D E N T I A L STATE 247229 TOSEC 110032

NODIS

JERUSALEM FOR ATHERTON

FOLLOWING REPAT AMMAN 7605 ACTION SECSTATE SEC 28

UOTE C O N F I D E N T I A L AMMAN 07605

NODIS

E.O. 11652: GDS

TAGS: PGOV, JO, US, XF

SUBJECT: JORDANIAN QUESTIONS ON CAMP DAVID AGREEMENTS

1. FOLLOWING IS TEXT OF LETTER FROM GOJ PRIME MINISTER
BADRAN TO SECRETARY VANCE ON CAMP DAVID AGREEMENTS.
LETTER WAS PRESENTED TO AMBASSADOR BY PRIME MINISTER BADRAN
ON SEPTEMBER 28.

2. BEGIN TEXT:

DEAR MR. VANCE,

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AS AGREED BETWEEN THE TWO SIDES DURING OUR RECENT TALKS
IN AMMAN, I ENCLOSE HERewith THE QUESTIONS RELATING TO THE
CAMP DAVID AGREEMENTS AND THEIR INTERPRETATIONS.

THE GOVERNMENT OF JORDAN WOULD APPRECIATE AN EARLY REPLY
IN ORDER TO STUDY THE ANSWERS AND TAKE THEM INTO CONSIDER-

ATION IN FORMULATING ITS OWN POSITION.

NEEDLESS TO SAY THAT RECEIVING CLEAR AND SATISFACTORY ANSWERS FROM THE UNITED STATES GOVERNMENT WOULD OPEN THE WAY FOR THE GOVERNMENT OF JORDAN TO PARTICIPATE EFFECTIVELY AND CONSTRUCTIVELY IN THE PEACE PROCESS LEADING TO A JUST AND LASTING PEACE.

- ALL THE QUESTIONS PERTAIN TO THE AGREEMENT ENTITLED "A FRAMEWORK FOR PEACE IN THE MIDDLE EAST AND THE BROADER ISSUE OF A JUST PEACEFUL SETTLEMENT" AND NOT THE BILATERAL EGYPTIAN-ISRAELI AGREEMENT.

- WITH MY BEST REGARDS.

- MUDAR BADRAN

- PRIME MINISTER AND MINISTER OF FOREIGN AFFAIRS.

(1) DOES THE UNITED STATES INTEND TO BE A FULL PARTNER IN NEGOTIATIONS REGARDING THE WEST BANK AND GAZA AND OF THE PALESTINIAN QUESTION IN GENERAL? AT WHAT STAGE OF THE NEGOTIATIONS WILL THE UNITED STATES PARTICIPATE AND IN WHAT ROLE?

(2) WHAT DOES THE FRAMEWORK AGREEMENT MEAN IN ITS PARAGRAPH (A) 1. WHERE IT REFERS TO "THE REPRESENTATIVES OF THE CONFIDENTIAL

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PALESTINIAN PEOPLE"?

(3) WHY HAS THE DURATION OF FIVE YEARS BEEN CHOSEN FOR THE TRANSITION PERIOD IN THE WEST BANK AND GAZA?

(4) A. WHAT IS THE GEOGRAPHICAL DEFINITION OF THE "WEST

- BANK" AND OF GAZA IN THE VIEW OF THE UNITED STATES GOVERNMENT? IS ARAB JERUSALEM AND ITS SURROUNDING
- ARAB AREAS INCORPORATED INTO ISRAEL AFTER JUNE 1967
- INCLUDED IN THE DEFINITION OF THE "WEST BANK"?

- B. AT THE END OF THE FIVE YEARS OF TRANSITIONAL
- ARRANGEMENTS, WHAT WOULD BE THE STATUS OF THE WEST
- BANK AND OF GAZA FROM THE POINT OF VIEW OF SOVEREIGNTY?

- C. WHAT IS THE UNITED STATES POSITION REGARDING THESE
- QUESTIONS?

- D. WILL ANY ISRAELI FORCES REMAIN IN ANY PART OF THE
- WEST BANK AND OF GAZA AFTER THE TRANSITIONAL PERIOD
- OF FIVE YEARS? IF SO BY WHAT RIGHT AND WITH WHAT
- JUSTIFICATION?

- E. WHAT IS THE UNITED STATES POSITION REGARDING
- THESE QUESTIONS?

(5) DURING THE TRANSITIONAL PERIOD OF SELF-GOVERNMENT IN THE WEST BANK AND GAZA, UNDER WHAT HIGHER SUPERVISORY WOULD THE SELF-GOVERNING AUTHORITY OPERATE? WOULD IT BE A UNITED NATIONS OR A SIMILAR NEUTRAL INTERNATIONAL SUPERVISORY AUTHORITY? WHAT SOURCE WOULD FINANCE THE BUDGETARY NEEDS OF THE SELF-GOVERNING AUTHORITY? WHAT WOULD BE THE EXTENT OF ITS POWERS? WHAT WOULD CONSTITUTE THE LIMITATIONS ON ITS POWERS?

(6) A. WHERE THE DOCUMENT REFERS TO THE SELF-GOVERNING
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- AUTHORITY WHICH IS TO BE CONSTITUTED IN THE WEST BANK-
- GAZA AREA, DOES THE JURISDICTION OF THIS AUTHORITY
- EXTEND TO THE PART OF JERUSALEM WHICH HAD BEEN PART
- OF THE WEST BANK WHEN IT FELL UNDER OCCUPATION AS WELL
- AS OTHER ANNEXED AREAS AROUND IT, BOTH IN TERMS OF
- TERRITORY AND PEOPLE?

- B. WHAT IS THE UNITED STATES POSITION ON THIS.

- QUESTION?

(7) A. AT THE END OF THE FIVE YEAR TRANSITIONAL PERIOD,
- WHAT WOULD BE THE STATUS OF OCCUPIED ARAB JERUSALEM?

- B. WHAT IS THE UNITED STATES POSITION ON THIS MATTER?

(8) A. WHAT WOULD HAPPEN TO THE ISRAELI SETTLEMENTS IN
- THE OCCUPIED AREAS DURING AND AFTER THE TRANSITIONAL
- PERIOD? WHAT WOULD HAPPEN TO THE PROPERTIES ACQUIRED
- AND CONSTRUCTION MADE THERE AND WHAT WOULD THEIR
- STATUS BE?

- B. WHAT WILL BE ISRAEL'S OBLIGATION, DURING THE
- COMING PERIOD UNTIL THE END OF THE TRANSITIONAL PERIOD,
- REGARDING THE POLICY OF SETTLEMENT?

- C. WHAT IS THE UNITED STATES POSITION REGARDING BOTH
- OF THE ABOVE QUESTIONS?

(9) A. WILL THE ISRAELI CITIZENS WHO RESIDE AT PRESENT
- IN THE SETTLEMENTS BE ELIGIBLE FOR PARTICIPATION IN
- THE ESTABLISHMENT OF THE SELF-GOVERNING AUTHORITY AND
- ITS SUBSEQUENT ACTIVITIES?

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- B. WHAT WILL BE THE STATUS OF THE ISRAELI CITIZENS
- RESIDING IN THE WEST BANK AND GAZA DURING THE TRANSI-
- TIONAL PERIOD AND WILL THERE BE ANY, AND IF SO WHAT
- WOULD THEIR STATUS BE AFTER THE END OF THE TRANSI-
- TIONAL PERIOD?

(10) A. AT THE END OF THE FIVE YEAR TRANSITIONAL PERIOD,

- WILL THE INHABITANTS OF THE WEST BANK AND GAZA
- EXERCISE IN FREEDOM THE RIGHT OF SELF-DETERMINATION IN
- ORDER TO DECIDE THEIR POLITICAL FUTURE?

- B. WHAT IS THE UNITED STATES POSITION ON THIS
- QUESTION?

(11) A. WHAT SOLUTION DOES THE FRAMEWORK AGREEMENT EN-

- VISAGE FOR THE PROBLEM OF THE PALESTINIANS LIVING
- OUTSIDE THE OCCUPIED AREAS AS REFUGEES AND FOR THE
- RESTORATION OF THEIR RIGHTS?

- B. WHAT DOES THE UNITED STATES REGARD AS THE BASIS
- FOR THE SOLUTION OF THIS QUESTION? HOW DOES IT DEFINE
- THESE RIGHTS?

(12) WHAT DOES THE FRAMEWORK AGREEMENT ENVISAGE FOR THE
FUTURE OF THE REST OF THE OCCUPIED ARAB TERRITORIES? WHAT
IS THE UNITED STATES GOVERNMENT'S POSITION ON THIS

QUESTION?

(13) IN THE DEFINITION OF THE SECURITY REQUIREMENTS IN THE
AREA, DOES THE UNITED STATES GOVERNMENT ENDORSE THE
PRINCIPLE OF RECIPROCITY ON THESE REQUIREMENTS OR DOES THE
UNITED STATES GOVERNMENT REGARD THESE REQUIREMENTS TO BE
ONE SIDED ONLY?

(14) AS SECURITY COUNCIL RESOLUTION 242 IS STATED TO BE THE
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BASIS OF ANY NEGOTIATIONS FOR THE SETTLEMENT OF THE WEST
BANK-GAZA AND OTHER ASPECTS OF THE CONFLICT, WHAT WOULD
THE UNITED STATES GOVERNMENT DO IN THE EVENT OF CONFLICTING
INTERPRETATIONS BETWEEN THE NEGOTIATING PARTIES PARTIC-
ULARLY IN VIEW OF THE UNITED STATES GOVERNMENT PREVIOUS
INTERPRETATIONS OF SECURITY COUNCIL RESOLUTION 242 AND
COMMITMENTS BASED THEREON WHICH WERE THE BASIS OF

ACCEPTANCE BY JORDAN OF THE SAID RESOLUTION?

END TEXT.

3. EMBASSY POUCHING LETTER TO DEPARTMENT ATTENTION: S/S.

4. REQUEST DEPARTMENT REPEAT THIS MESSAGE AS DESIRED.
VELIOTES. UNQUOTE CHRISTOPHER

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENTS, TEXT, TOSEC, CAT-B, DIPLOMATIC COMMUNICATIONS, SUMMIT MEETINGS, PEACE PLANS
Control Number: n/a
Copy: SINGLE
Draft Date: 28 sep 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE247229
Document Source: CORE
Document Unique ID: 00
Drafter: NEA:AKKORKY
Enclosure: REPEAT OF AMMAN 7605
Executive Order: GS
Errors: N/A
Expiration:
Film Number: N780008-0069
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 2
Legacy Key: link1978/newtext/t1978099/aaaaahqg.tel
Line Count: 232
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 9eb4de55-c288-dd11-92da-001cc4696bcc
Office: ORIGIN NODS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: NODIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: NODIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1509246
Secure: LOCK1
Status: NATIVE
Subject: JORDANIAN QUESTIONS ON CAMP DAVID AGREEMENTS
TAGS: PGOV, PDIP, PSDC, PBOR, JO, US, XF, EG, IS, (VANCE, CYRUS R), (BADRAN, MUDHAR)
To: SECRETARY JERUSALEM
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/9eb4de55-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014